

## Message Text

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ACTION NEA-12

INFO OCT-01 ISO-00 SSO-00 CCO-00 NSCE-00 INRE-00 USIE-00

CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03 NSAE-00 NSC-10

PA-04 RSC-01 PRS-01 SPC-03 SS-20 IO-14 EUR-25 AF-10

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FM USMISSION GENEVA

TO SECSTATE WASHDC IMMEDIATE 3115

INFO USMISSION USUN IMMEDIATE

AMEMBASSY AMMAN IMMEDIATE

AMEMBASSY BEIRUT IMMEDIATE

USINT CAIRO IMMEDIATE

AMEMBASSY TEL AVIV IMMEDIATE

AMEMBASSY JIDDA IMMEDIATE

AMEMBASSY KUWAIT IMMEDIATE

AMEMBASSY LONDON IMMEDIATE

AMEMBASSY PARIS IMMEDIATE

AMEMBASSY MOSCOW IMMEDIATE

AMEMBASSY ROME IMMEDIATE

AMEMBASSY BONN IMMEDIATE

USMISSION NATO IMMEDIATE

C O N F I D E N T I A L SECTION 1 OF 3 GENEVA 6739

SECTO 231

EO 11652: GDS

TAGS: PFOR, OCON, XF

SUBJECT: MIDDLE EAST PEACE CONFERENCE

1. GENEVA PEACE CONFERENCE OPENED WITH NO SURPRISES AT  
11:10 AM DECEMBER 21, AFTER LAST-MINUTE DELAY TO RESOLVE  
DIFFERENCES OVER SEATING PLAN AT AGREED SEVEN-SIDED TABLE.  
BASIS OF SEATING PROBLEM WAS EGYPTIAN NON-CONCURRENCE IN UN  
STAFF RECOMMENDATIONS, WHICH WOULD HAVE PLACED USSR AND US ON  
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RIGHT AND LEFT RESPECTIVELY OF SYG WALDHEIM, WITH PARTIES

SEATED COUNTERCLOCKWISE FROM SOVIETS ACCORDING TO ENGLISH ALPHABETICAL ORDER, THUS PLACING ISRAELI DELEGATION NEXT TO EGYPTIAN. JORDANIANS DECLINED VARIATION OF FOREGOING UNDER WHICH THEY WOULD HAVE BEEN SEATED NEXT TO ISRAELIS. FINAL COMPROMISE WAS SO-CALLED "BUFFER" SOLUTION, WITH DELEGATIONS SEATED COUNTER-CLOCKWISE FROM SYG IN FOLLOWING ORDER: EGYPT, US, JORDAN, SYRIA (EMPTY TABLE WITH SIGN FOR SYRIA), USSR, ISRAEL.

2. MORNING SESSION WAS DEVOTED ENTIRELY TO STATEMENTS BY WALDHEIM AND ALL FOREIGN MINISTERS EXCEPT EBAN, WHO SPOKE AT 3:30 PM AFTERNOON SESSION. BOTH MORNING AND AFTERNOON SESSIONS WERE OPEN TO PRESS AND PUBLIC, WITH PRESS COVERAGE HEAVY.

3. WALKEIM'S OPENING STATEMENT WAS BRIEF AND BLAND. GROMYKO, WHO SPOKE NEXT, GAVE RELATIVELY SHORT AND RESTRAINED SPEECH, STATING STANDARD SOVIET CRITICISM OF ISRAEL AND SUPPORT FOR ARAB NEGOTIATING POSITIONS BUT INCLUDING MORE THAN USUAL EMPHASIS ON NEED TO ACCEPT ISRAELI SOVEREIGNTY AND RIGHT TO NATIONAL EXISTENCE. GROMYKO WAS FOLLOWED BY SECRETARY KISSINGER (FULL TEXT BY SEPTEL).

4. ORIGINAL PLAN HAD BEEN FOR EGYPTIAN, JORDANIAN AND ISRAELI FOREIGN MINISTERS TO SPEAK AT SECOND OPEN SESSION SATURDAY MORNING, WITH FRIDAY AFTERNOON FREE FOR BILATERAL CONSULTATIONS. EGYPTIAN FOREIGN MINISTER FAHMY, HOWEVER, INSISTED ON SPEAKING FIRST DAY, AND AS CONSEQUENCE SO DID JORDANIAN AND ISRAELI.

5. FAHMY'S SPEECH, WHILE REAFFIRMING ALL STANDARD EGYPTIAN POSITIONS IN UNCOMPROMISING LANGUAGE, HAD MINIMUM OF RHETORIC AND REITERATED FREQUENTLY THAT EGYPTIAN OBJECTIVE IS PEACEFUL SETTLEMENT RECOGNIZING SOVEREIGNTY OF ALL STATES IN AREA. JORDANIAN PRIME MINISTER AND FOREIGN MINISTER ZAID RIFAI, OBVIOUSLY WITH EYE TO PROTECTING FLANKS IN ARAB WORLD, GAVE CONSIDERABLY MORE HARD-LINE SPEECH THAN FAHMY, WITH EXTENSIVE ATTACKS ON ISRAEL AND MINIMAL EMPHASIS ON NEED FOR PEACEFUL SETTLEMENT.

6. WHEN CONFERENCE RECONVENED FOR AFTERNOON SESSION, EBAN DELIVERED MODERATE SPEECH WHICH, WHILE EXPRESSING SKEPTICISM

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RE ARAB INTENTIONS, CONSTITUTED ELOQUENT PLEA FOR RECONCILIATION. IN ONLY EXERCISE OF RIGHT OF REPLY, FAHMY DELIVERED POLEMICAL, INTEMPERATE AND SOMEWHAT RAMBLING COMMENTARY ON EBAN'S SPEECH, ACCUSING EBAN AMONG OTHER THINGS OF PLAYING TO ISRAELI DOMESTIC OPINION IN ELECTORAL CAMPAIGN, WHILE HIMSELF OBVIOUSLY MAKING POINTS FOR ARAB HOME CONSUMPTION.

7. BEFORE ADJOURNING AFTERNOON SESSION, WALDHEIM ANNOUNCED

THERE WOULD BE CLOSED MEETING AT 11:00 AM SATURDAY, TO REVIEW WORKING PROCEDURES FOR CONFERENCE. GROMYKO INTERJECTED THAT HE ASSUMED QUESTIONS OF SUBSTANCE ALSO COULD BE RAISED, TO WHICH NO OBJECTIONS WERE RAISED.

8. FOLLOWING ARE SUMMARIES OF SPEECHES AT TODAY'S OPENING SESSION.

9. WALDHEIM IN HIS OPENING REMARKS REMINDED CONFERENCE PARTICIPANTS OF INTERNATIONAL COMMUNITY'S CONCERN REGARDING SUCCESS OF THEIR UNDERTAKING AND POINTED OUT THAT SECURITY COUNCIL HAD EXPRESSED HOPE THAT CONFERENCE WOULD MAKE SPEEDY PROGRESS. UN HAS BEEN SEIZED OF MIDDLE EAST CONFLICT FOR PAST 25 YEARS, WALDHEIM STATED. NOW A NEW EFFORT TO ACHIEVE PEACE IS TAKING PLACE. NO ONE UNDERESTIMATES DIFFICULTIES AHEAD, BUT FACT THAT CONFERENCE IS TAKING PLACE IS SOURCE OF ENCOURAGEMENT. WALDHEIM THEN REVIEWED BRIEFLY AND IN NON-CONTROVERSIAL MANNER HISTORY OF MOST RECENT UN INVOLVEMENT IN PEACE-MAKING EFFORT FROM ADOPTION OF RESOLUTION 338 THROUGH EGYPTIAN/ISRAEL MEETINGS AT KILOMETER 101. HE EXPRESSED HOPE THAT CONFERENCE WOULD MAKE PROGRESS ON DISENGAGEMENT, AND AT LATER STAGE ON PEACE, AND OFFERED UN ASSISTANCE IN ATTAINING THESE GOALS.

10. GROMYKO FOLLOWED WITH RELATIVELY SHORT, RESTRAINED SPEECH. STRESSED DANGER THAT ARAB-ISRAELI CONFLICT PRESENTED TO REGIONAL, AS WELL AS WORLD PEACE IF THE BASIC CAUSES OF DISPUTE WERE NOT RESOLVED. SAID ARABS WOULD NEVER AGREE TO LOSS OF THEIR TERRITORY THAT WAS OCCUPIED IN 1967, AND SOVIETS WLD GIVE THEM SUPPORT

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FM USMISSION GENEVA  
TO SECSTATE WASHDC IMMEDIATE 3116  
INFO USMISSION USUN IMMEDIATE  
AMEMBASSY AMMAN IMMEDIATE  
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USMISSION NATO IMMEDIATE

C O N F I D E N T I A L SECTION 2 OF 3 GENEVA 6739

SECTO 231

IN THIS POSITION. GROMYKO PLACES PRESENT PEACE EFFORT IN  
CONTEXT OF WORLD-WIDE TREND OF DETENTE, CITING AS EXAMPLES  
OF THIS TREND SUCCESSFUL TERMINATION OF VIETNAM CONFLICT AND  
CONTINUALLY IMPROVING RELATIONS BETWEEN STATES OF DIFFERING  
SOCIAL STRUCTURES. SAID MIDDLE EAST SITUATION WAS "INADMISSABLE  
ANOMALY" IN THIS SITUATION.

11. GROMYKO SAID MOST IMPORTANT PRINCIPLE IN APPROACH  
TO MIDDLE EAST PEACE IS THAT CITED IN S.C. RES. 242, VIZ.  
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INADMISSIBILITY OF ACQUISITION OF TERRITORY BY WAR. AS LONG  
AS ISRAELI FORCES REMAINED ON ARAB TERRITORY, THERE WOULD BE  
NO PEACE. SAID ANY DOCUMENT DRAFTED BY THIS CONF SHOULD BE  
CLEAR-CUT DECLARATION TO ISRAEL TO VACATE OCCUPIED TERRITORY.  
WITHOUT THIS, CONF WOULD NOT PRODUCE RESULTS; WITH IT ALL  
OTHER PROBLEMS, INCLUDING THAT OF PALESTINIANS, COULD BE  
READILY RESOLVED.

12. NOTING VERY EXISTENCE OF ISRAEL HAD BEEN BROUGHT ABOUT  
BY UN RESOLUTION, GROMYKO SAID IT WAS CLEAR THAT ALL STATES  
HAVE RIGHT TO EXISTENCE, BUT THIS COULD NOT BE "UNILATERAL  
RIGHT" WHICH IGNORED RIGHTS OF OTHERS. RIGHT OF EXISTENCE  
ENTAILED MUTUAL OBLIGATIONS WITH OTHER STATES. GROMYKO SAID  
SC RES. 242 STILL REPRESENTED REALISTIC APPROACH TO PEACE  
SETTLEMENT. CALLED ON CONF TO PRODUCE "CONCRETE, REALISTIC  
PROPOSAL" WHICH WOULD IMPLEMENT RES. 242. HE SAID AGREEMENT  
REACHED BETWEEN PARTIES SHOULD BE EMBODIED IN CONF DOCUMENTS,  
WHICH HE SAID SHOULD BE "WEIGHTY" DOCUMENTS, HAVING FORCE OF

LAW. OBLIGATION THUS ASSUMED UNDER INTERNATIONAL LAW WOULD BE BEST GUARANTEE FOR MUTUAL SECURITY. IF ADDITIONAL GUARANTEES PROVED NECESSARY, USSR TAKING INTO ACCOUNT INTERESTS OF OTHER PARTIES, WOULD BE WILLING TO ACCEPT ADDITIONAL RESPONSIBILITY OF FURTHER GUARANTEES. HE SAID SECURITY COUNCIL WOULD ALSO HAVE ROLE ALONG THESE LINES WHICH COULD BE WORKED OUT IN THE NEGOTIATIONS.

13. REFERRING AGAIN TO DANGERS OF RENEWED HOSTILITIES, GROMYKO NEVERTHELESS EXPRESSED HOPE CONF COULD PRODUCE RELIABLE PEACE. SAID SOVIET UNION WAS NOT HOSTILE TO ISRAEL PER SE, ONLY TO POLICY OF ANNEXATION. CONCLUDED BY SAYING SOVIET UNION WOULD DO EVERYTHING IN ITS POWER TO MAKE CONF SUCCEED AND SEE IT PROCEED IN CONSTRUCTIVE, EFFECTIVE MANNER.

14. EGYPTIAN FOREIGN MINISTER FAHMY DELIVERED GENERALLY MODERATE ADDRESS. FAHMY SAID MIDDLE EAST HAS SUFFERED FROM MILITARISTIC AND EXPANSIONIST POLICY OF ISRAEL WHICH HAS SERIOUSLY ENDANGERED INDEPENDENCE AND TERRITORIAL INTEGRITY OF COUNTRIES IN AREA. HOWEVER, HE DID NOT WISH TO DWELL ON THIS. EGYPT HOPED THAT AS RESULT OF OCTOBER WAR ISRAELIS HAD DECIDED TO "CHANGE THEIR COURSE TOWARDS THE ROAD TO DURABLE AND JUST PEACE". FAHMY SAID THAT HIS PRESENCE IN GENEVA  
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SYMBOLIZED EGYPT'S DEEP DESIRE TO RESTORE REGION TO DURABLE AND JUST PEACE. ARAB COUNTRIES HAVE COME TO CONFERENCE "READY AND PREPARED TO LAY THE CORNERSTONE OF THE EDIFICE OF PEACE IN THE MIDDLE EAST." FAHMY SAID CHANCES OF REPEATING SUCH A HISTORICAL GATHERING WOULD BE REMOTE AND IF CONF DOES NOT SUCCEED, THERE WILL NO DOUBT BE "RECOURSE TO OTHER MEANS" BY ARABS TO LIBERATE THEIR LANDS AND TO RESTORE RIGHTS OF PALESTINIANS.

15. FAHMY SAID HE VIEWED PARTICIPATION OF SOVIET UNION AND UNITED STATES IN COF AS "A GOOD OMEN" AND "EVIDENCE OF THEIR WISH TO GUARANTEE THAT PEACEFUL AND JUST SETTLEMENT WILL PREVAIL IN MIDDLE EAST". HE THEN LISTED FOLLOWING FIVE BASIC "ESSENTIALS" FOR PEACE:

-- TOTAL WITHDRAWAL OF ISRAELI FORCES FROM ARAB TERRITORIES OCCUPIED SINCE JUNE 5, 1967.

--LIBERATION OF ARAB SECTOR OF JERUSALEM AND NON-ACCEPTANCE OF ANY SITUATION WHICH MAY BE INJURIOUS TO COMPLETE ARAB SOVEREIGNTY OVER THE HOLY CITY.

--EXERCISE BY PALESTINIANS OF THEIR RIGHTS TO SELF-DETERMINATION AND TO LIVE IN PEACE AND DIGNITY.

--RIGHT OF EVERY STATE IN AREA TO ENJOY TERRITORIAL INVIO-  
BILITY AND POLITICAL INDEPENDENCE.

--THAT THERE BE INTERNATIONAL GUARANTEES BY MAJOR POWERS  
OR UNITED NATIONS, OR BOTH, AS ADDED SAFEGUARD TO INTERNATIONAL  
PEACE AND SECURITY TO AREA.

16. FAHMY CLOSED WITH STATEMENT THAT EGYPT IS PREPARED TO  
HONOR OBLIGATIONS EMANATING FROM RESOLUTION 242 AND WITH CALL  
FOR US AND USSR TO WORK FOR SUCCESS OF CONF.

17. PRIME MINISTER RIFAI OF JORDAN LED OFF WITH A BRIEF  
HISTORICAL REVIEW CHARGING ISRAEL WITH MILITARY EXPANSION  
AND YET FAILING TO GAIN ACCEPTANCE IN WORLD. HE SAID IT WAS  
CLEAR THAT SC RES 242 ENDORSED RETURN OF ALL ARAB TERRITORIES  
OCCUPIED IN 1967, INCLUDING SYRIAN TERRITORY, THROUGH (A) ITS  
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ENDORSEMENT PRINCIPLE OF INADMISSIBILITY OF ACQUISITION OF  
TERRITORY BY WAR AND (B) ITS CALL FOR ISRAELI WITHDRAWAL FROM  
THE (SIC) TERRITORIES OCCUPIED IN 1967. HE SAID IN JORDAN'S  
VIEW PRINCIPLE OF WITHDRAWAL IS INDIVISIBLE. RIFAI PROCEEDED  
TO IDENTIFY FOLLOWING SIX ISSUES IN "CONSTRUCTION OF PEACE":

--PREPARATION OF TIMETABLE FOR IMPLEMENTATION OF ISRAEL'S  
COMPLETE WITHDRAWAL FROM ALL ARAB TERRITORIES OCCUPIED SINCE  
JUNE 5, 1967;

--INTERNATIONAL BOUNDARIES OF ANY STATE MUST BE RECOGNIZED  
AND RESPECTED AS WELL AS THEIR TERRITORIAL INTEGRITY, SOVER-  
EIGNTY AND INDEPENDENCE;

--WHERE NO INTERNATIONAL BOUNDARIES BETWEEN ISRAEL AND AN  
ARAB STATE EXIST, SUCH BOUNDARIES ARE TO BE ESTABLISHED  
BY AGREEMENT ON BASIS OF INADMISSIBILITY OF ACQUISITION OF  
TERRITORY BY FORCE;

--RIGHT OF EVERY STATE IN AREA TO LIVE IN PEACE WITHIN SECURE  
AND RECOGNIZED BOUNDARIES FREE FROM THREATS OR ACTS OF FORCE  
MUST BE GUARANTEED;

--LEGITIMATE RIGHTS OF PALESTINIANS MUST BE FULFILLED

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FM USMISSION GENEVA

TO SECSTATE WASHDC IMMEDIATE 3117

INFO USMISSION USUN IMMEDIATE

AMEMBASSY AMMAN IMMEDIATE

AMEMBASSY BEIRUT IMMEDIATE

USINT CAIRO IMMEDIATE

AMEMBASSY TEL AVIV IMMEDIATE

AMEMBASSY JIDDA IMMEDIATE

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IN ACCORDANCE WITH UN RESOLUTIONS, AND PALESTINIAN  
REFUGEES MUST EXERCISE THEIR RIGHTS OF REPATRIATION  
AND/OR COMPENSATION IN ACCORDANCE WITH LAW AND JUSTICE;  
--ON JERUSALEM, ARAB SOVEREIGNTY MUST BE RESTORED  
IN ARAB SECTOR OF CITY AND HOLY PLACES MUST BE PROTECTED  
AND RESPECTED, WITH FREE ACCESS FOR FOLLOWERS OF THE THREE  
RELIGIONS ALSO SECURED.

18. IN CONCLUSION, RIAFI SAID SOLUTION TO ME CONFLICT IS  
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COMMON CONCERN AMONG ARAB STATES AND IS COLLECTIVE  
RESPONSIBILITY FOR THEM. JORDAN IS THEREFORE NOT PREPARED

TO CONCLUDE ANY PARTIAL SETTLEMENT THAT IT FEELS IS OF JOINT INTEREST WITH OTHER ARABS AT CONFERENCE.

19. EBAN GAVE ELOQUENT, CONSTRUCTIVE AND FOR MOST PART FORWARD-LOOKING SPEECH OF ABOUT 40 MINUTES DURATION-THE LONGEST OF THE DAY. STRESSED PEACE CONFERENCE WILL BE NEW OPPORTUNITY TO BREAK CYCLE OF VIOLENCE IN MIDDLE EAST. HE DID NOT KNOW IF IT WOULD SUCCEED IN THIS FORMIDABLE TASK, BUT PLEDGED ISRAEL'S BEST EFFORT. SAID TASK WOULD NOT BE EASY, AND IT WOULD BE UNREALISTIC TO EXPECT RAPID PROGRESS. ISRAEL COULD NOT IGNORE EXPERIENCE OF PAST, BUT ON OTHER HAND IT WOULD NOT ALLOW THAT EXPERIENCE TO PRODUCE DESPAIR.

20. EBAN SAID CENTRAL QUESTION BEFORE THIS CONFERENCE WOULD BE WHETHER THE STATES CONCERNED COULD BREAK OUT OF OLD DEADLOCKS INTO "NEW VISION" OF PEACE FOR MIDDLE EAST. TO START WITH, IT WAS VITAL THAT CEASE-FIRE BE OBSERVED ON LAND, AIR AND SEA. EBAN INVITED CONFEREES TO COMMIT THEMSELVES ANEW TO OBSERVANCE OF CEASE-FIRE. THIS WAS INDISPENSABLE CONDITION FOR FURTHER NEGOTIATIONS. BEYOND THIS, ISRAEL'S GOAL WAS PEACE TREATY WHICH WOULD DEFINE TERMS OF ISRAEL'S EXISTENCE IN REGION IN FUTURE YEARS. SIMPLE EXTENSION OF CEASE-FIRE OR ARMISTICE WOULD NOT BE SUFFICIENT, NOR WOULD MERE ABSENCE OF WAR. NEITHER COULD PEACE SETTLEMENT REST ON DOCUMENTS ALONE. EBAN DEFINED ISRAEL'S GOAL AS CREATION OF "COMMON REGIONAL INTERESTS OF SUCH INTENSITY", AND "SUCH ENTANGLEMENT OF MUTUAL ADVANTAGE", AS TO PLACE RENEWAL OF WARFARE OUTSIDE OF REALM OF PROBABILITY.

21. EBAN SAID PEACE TREATY SHOULD BE FREELY ARRIVED AT, SHOULD PUT AN END TO BOYCOTT AND BLOCKADE, PROVIDE FOR PREVENTION OF USE OF FORCE, PROHIBIT ANY HOSTILE ACTION, INCLUDING TERRORISM AND PROCLAIM PERMANENT END OF CONFLICT. EBAN SAID ISRAEL WILL SEEK TO LEARN FROM ARABS AT GENEVA WHETHER THEY SHARE ITS VISION OF PEACE; IF SO THERE WILL STILL BE MANY DIFFICULTIES BUT THE TASK WILL BE MUCH EASIER. DECISIVE TEST FOR ISRAEL, EBAN SAID, WILL BE DEFENSIBILITY OF ITS BOUNDARIES; THERE CANNOT BE RETURN TO FORMER BOUNDARIES OF 1967, "WHICH SERVED AS TEMPTATION TO AGGRESSION", BUT  
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ISRAEL IS READY FOR CONCESSIONS WHICH DO NOT COMPROMISE SECURITY. OVERRIDING THEME OF PEACE CONFERENCE FOR ISRAEL, EBAN SAID, WILL BE SECURITY. ATTAINMENT OF PEACE WILL MAKE POSSIBLE SOLUTION OF REFUGEE PROBLEM THROUGH REGIONAL COOPERATION. ARAB REFUGEE PROBLEM NOT BASICALLY INTRACTABLE AND AT APPROPRIATE STAGE ISRAEL WILL DEFINE ITS CONTRIBUTION TO REFUGEE SOLUTION. EBAN SAID ISRAEL IS OPPOSED TO "ANY EXPLOSIVE FRAGMENTATION" OF AREAS BETWEEN MEDITERRANEAN AND DESERT. IN THIS REGION, HE



SAID, THERE IS ROOM FOR ONLY TWO STATES, NOT THREE.  
RE JERUSALEM, EBAN SAID ISRAEL IS DEEPLY AWARE IT IS  
CRADLE OF TWO OTHER GREAT RELIGIONS AND DOES NOT WANT TO  
EXERCISE AUTHORITY OVER HOLY PLACES OF ISLAM AND CHRISTIANITY.

22. EBAN SAID DISENGAGEMENT OF FORCES WAS LOGICAL FIRST  
TOPIC FOR CONFERENCE TO TAKE UP. HE SAID ABSENCE OF SYRIANS  
WAS REGRETTABLE, BUT COULD NOT SAY THAT SYRIA COULD QUALIFY  
FOR PEACE CONFERENCE AS LONG AS IT CONTINUED IN VIOLATION  
OF BASIC HUMAN DECENCIES. EBAN SAID 42 ISRAELI PRISONERS  
OF WAR HAD BEEN MURDERED IN COLD BLOOD BY SYRIANS. SAID  
OBLIGATIONS UNDER 3RD GENEVA CONVENTION WERE UNCONDITIONAL.  
IN SPITE OF ITS OUTRAGE AT THESE CRIMES, ISRAEL HAD  
NEVERTHELESS OFFERED SYRIANS EXCHANGE OF POWS, RETURN OF  
CIVILIANS TO TERRITORY OCCUPIED IN OCTOBER WAR, AND HANDING  
OVER TO UNEF OF TWO SYRIAN POSITIONS CAPTURED BY ISRAEL  
BETWEEN OCTOBER 22-24.

23. EBAN EXPRESSED HOPE THAT IN NEXT STATE CONFERENCE  
WOULD ADOPT COMPACT, EFFECTIVE PROCEDURES THAT WOULD ENABLE  
BUSINESS-LIKE PROGRESS TO BE MADE. ISRAEL DID NOT RULE OUT  
POSSIBILITY OF AGREED, PHASED APPROACH TO PEACE  
SETTLEMENT BUT SAID CONFERENCE SHOULD NOT BE SATISFIED  
BY ANYTHING LESS THAN REAL PEACE AS ITS ULTIMATE OBJECTIVE.  
EBAN SAID ISRAEL ACCEPTED US AND SOVIET AUSPICES AS REALISTIC  
REFLECTION OF POWER STRUCTURE IN AREA. SAID HE UNDERSTOOD  
FROM GROMYKO'S SPEECH THAT SOVIETS ACCEPTED ISRAEL'S EXISTENCE,  
BUT SAID LANGUAGE EMANATING FROM ALGERIAN SUMMIT MADE HIM  
LESS CERTAIN THAT ARABS HAD MADE SIMILAR COMMITMENT. EBAN  
CLOSED BY CALLING ON CONFERENCE TO PROVIDE MAXIMUM OPPORTUNITY  
FOR PARTIES THEMSELVES TO ENGAGE IN DIALOGUE SO THAT THEY  
COULD REACH ACCORD ON ISSUED DIVIDING THEM.  
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24. SECRETARY GENERAL ASKED IF ANYONE WISHED TO SAY ANYTHING  
FURTHER. EGYPTIAN FONMIN FAHMY RAISED HAND AND IN OBVIOUS  
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## Message Attributes

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**TAGS:** PFOR, OCON, XF  
**To:** STATE  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005